

Message Text

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PAGE 01 TEL AV 03481 01 OF 03 171252Z
ACTION SCA-01

INFO OCT-01 NEA-10 ISO-00 VOE-00 SCSE-00 PPTE-00 /012 W
-----171656Z 038676 /42

R 171036Z MAY 77
FM AMEMBASSY TEL AVIV
TO SECSTATE WASHDC 6189

UNCLAS SECTION 1 OF 3 TEL AVIV 3481

FOR: SCA, VO, SCS, PPT, NEA

E.O. 11652: N/A
TAGS: CGEN,APER, ABUD
SUBJECT: FY 1979 "CONSULAR PACKAGE" REPORT

REF: STATE 87841

TEL AVIV'S "CONSULAR PACKAGE" REPORT FOR FY 1979 IS
SUBMITTED HERewith IN ACCORDANCE WITH THE INSTRUCTIONS
CONTAINED IN STATE 87841:

1. FOR SCHEDULES I THROUGH IV THE COLUMN HEADINGS (4) ARE:

FY-1976	FY-1977	FY-1978	FY-1979
ACTUAL	ESTIMATE	ESTIMATE	ESTIMATE
10/1/75-	10/1/76-	10/1/77-	10/1/78-
9/30/76	9/30/77	9/30/78	9/30/79

2. SCHEDULE I - IMMIGRANT VISAS

GEOGRAPHIC BUREAU: NEA
COUNTRY AND POST: ISRAEL, TEL AVIV

1. IV'S ISSUED	1,706	2,030	2,800	3,000
2. IV'S REFUSED	8	17	20	20
3. TOTAL IV CASES	1,714	2,047	2,820	3,020

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MAN-HOURS UTILIZED:

AMERICAN OFFICERS:

4. FULL TIME PERMANENT	1,088	1,535	2,100	2,250
5. TEMPORARY DETAIL	288	-	-	-
6. PIT (LOCALLY HIRED)	-	-	-	-
7. SUB-TOTAL AMERICAN				

MAN-HOURS	1,376	1,535	2,100	2,250
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LOCAL:

8. FULL TIME PERMANENT	6,332	6,825	8,000	8,400
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9. TEMPORARY DETAIL	-	-	-	-
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10. PIT	-	-	-	-
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11. SUB-TOTAL LOCAL

MAN-HOURS	6,332	6,825	8,000	8,400
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12. TOTAL IV MAN-HOURS	7,708	8,360	10,100	10,650
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PCT OF TOTAL IV CASES REQUIRING:

13. USE OF INTERPRETER	5	5	5	5
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14. THIRD COUNTRY CHECK	20	20	25	25
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3. SCHEDULE II - NON-IMMIGRANT VISAS:

GEOGRAPHIC BUREAU: NEA

COUNTRY AND POST: ISRAEL, TEL AVIV

15. NIV'S ISSUED	37,455	40,125	42,800	45,800
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16. NIV'S REFUSED	1,985	8,000	10,700	11,450
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17. TOTAL NIV CASES	39,440	48,125	53,500	57,250
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MANHOURS UTILIZED:

AMERICAN:

18. FULL TIME PERMANENT	2,291	2,679	3,302	3,770
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19. TEMPORARY DETAIL	516	708	500	700
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20. PIT (LOCALLY HIRED)	-	640	950	950
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21. SUB-TOTAL AMERICAN

MAN-HOURS	2,807	4,027	4,752	5,420
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LOCAL:

22. FULL TIME PERMANENT	8,876	8,375	10,000	10,050
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23. TEMPORARY DETAIL	-	-	-	-
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24. PIT	1,092	1,450	1,900	2,380
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25. SUB-TOTAL LOCAL

MAN-HOURS	9,968	9,825	11,900	12,430
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26. TOTAL NIV MAN-HOURS	12,775	13,852	16,652	17,850
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27. NIV FEES COLLECTED	\$212.50
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28. BORDER CROSSING CARDS

FY-1976	-
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29. CREW LIST VISAS FY-76	42
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30. NAMES ON CREW LIST VISAS

FY-76	1,554
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PCT OF TOTAL NIV CASES REQUIRING:

31. INTERVIEWS:	50	50	50	50
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32. USE OF INTERPRETER (OF TOTAL NIV

CASES INTERVIEWED)	35	35	35	35
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33. THIRD COUNTRY CHECK	15	20	20	20
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4. SCHEDULE III - SPECIAL CONSULAR SERVICES

GEOGRAPHIC BUREAU: NEA

COUNTRY AND POST: ISRAEL, TEL AVIV

34. AMERICAN CITIZEN

DEATHS	247	260	275	290
35. ESTATE/PROPERTY CLAIMS	86	95	110	120
36. NOTARIALS	11,792	10,000	11,500	12,000
37. WELFARE/WHEREABOUTS	2,534	2,800	3,000	3,500
38. ARRESTS	48	55	60	70
39. SEAMAN AND SHIPPING	15	20	25	30
40. OTHER AGENCY SERVICES	9,067	10,000	11,000	12,000
41. TOTAL SCS CASES	23,789	23,230	25,970	28,010

MAN-HOURS UTILIZED:

AMERICAN OFFICERS:

42. FULL TIME PERMANENT	1,750	2,000	2,640	2,800
43. TEMPORARY DETAIL	-	-	-	-

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44. PIT (LOCALLY HIRED) - - - -

45. SUB-TOTAL AMERICAN

MAN-HOURS	1,750	2,000	2,640	2,800
46. FULL TIME PERMANENT	7,464	7,400	9,200	9,200
47. TEMPORARY DETAIL	-	80	-	-
48. PIT	-	400	-	-
49. SUB-TOTAL LOCAL				
MAN-HOURS	7,464	7,880	9,200	9,200
50. TOTAL SCS MAN-HOURS	9,214	9,880	11,840	12,000
51. TREASURY CHECKS	58,234	59,000	60,000	60,500

5. SCHEDULE IV - CITIZENSHIP AND PASSPORT SERVICES:

GEOGRAPHIC BUREAU: NEA

COUNTRY AND POST: ISRAEL, TEL AVIV

52. PPT APPLICATIONS

EXECUTED	3,681	4,000	4,100	4,200
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ACTION SCA-01

INFO OCT-01 NEA-10 ISO-00 VOE-00 SCSE-00 PPTE-00 /012 W

-----171701Z 040268 /42

R 171036Z MAY 77

FM AMEMBASSY TEL AVIV

TO SECSTATE WASHDC 6190

UNCLAS SECTION 2 OF 3 TEL AVIV 3481

FOR: SCA, VO, SCS, PPT, NEA

53. PPT APPLICATIONS

EXAMINED.....	2	3	5	5
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54. FEE PASSPORTS

ISSUED.....	3,649	3,750	3,900	4,000
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55. NO-FEE PASSPORTS

ISSUED.....	-	-	-	-
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56. PPT'S AMENDED OR

EXTENDED.....	791	850	900	950
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57. NEW REGISTRATION

APPLICATIONS.....	1,149	1,200	1,250	1,300
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58. REPORTS OF BIRTH....

621	625	650	650
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59. WITNESS TO MARRIAGE -

-	-	-	-
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60. WAIVER OF PASSPORTS

38	45	50	55
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61. SUB-TOTAL OF PASSPORT

CASES.....	9,931	10,473	10,755	11,610
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62. IDENTITY CARDS ISSUED

2	3	4	5
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63. TOTAL PASSPORT

CASES	9,933	10,476	10,759	11,165
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MAN-HOURS UTILIZED:

AMERICAN OFFICERS:

64. FULL TIME PERMANENT

1,800	2,100	2,650	2,800
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65. TEMPORARY DETAIL

-	-	-	-
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66. PIT (LOCALLY HIRED)

-	-	-	-
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67. SUB-TOTAL AMERICAN

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MAN-HOURS	1,800	2,100	2,650	2,800
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LOCAL:

68. FULL TIME

PERMANENT	6,664	6,700	8,500	8,500
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69. TEMPORARY DETAIL

-	-	-	-
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70. PIT

-	140	-	-
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71. SUB-TOTAL LOCAL

MAN-HOURS	6,664	6,840	8,500	8,500
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72. TOTAL PASSPORT MAN-

HOURS	8,464	8,940	11,150	11,300
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73. AMERICANS

REGISTERED..3/31/77	18,500	19,000	20,000	21,000
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AMERICAN CITIZEN RESIDENT:

74. OFFICIAL 280)80 280 280

75. NON-OFFICIAL 45,500 46,000 46,500 47,000

6. SCHEDULE V - CONDITIONS AND JUSTIFICATIONS:

GEOGRAPHIC BUREAU; NEA

COUNTRY AND POST: ISRAEL, TEL AVIV

FY-1976

HOURS GAINED AMERICAN LOCAL

OVERTIME 120 180

DETAILS IN 804 -

HOURS LOST AMERICAN LOCAL

DETAILS OUT - -

STAFFING GAPS 400 -

PROLONGED LEAVE - -

NOTE: THE CHIEF OF THE CONSULAR SECTION AND THE AMERICAN SECRETARY'S
DUTIES ARE NOT INCLUDED IN ANY OF THE CONSULAR HOUR STATISTICS.

GEOGRAPHIC BUREAU: NEA

COUNTRY AND POST: ISRAEL, TEL AVIV

AMERICANS: VISAS SCS PPT GENERAL TOTAL

76. AUTHORIZED 6/30/76 2 - 1 3 6

77. AUTHORIZED 3/31/77 3 - 1 3 7

78. FILLED 3/31/77 2 - 1 3 6

NOTE: THE CHIEF OF SECTION, CHIEF OF THE PASSPORT/CITIZENSHIP
AND SCS UNIT AND THE AMERICAN SECRETARY ARE INCLUDED UNDER "GENERAL."
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INCREASE/DECREASE: INCREASE OF ONE FSO-6 POSITION AUTHORIZED 2/9/77
BUT NOT EXPECTED TO BE FILLED UNTIL OCTOBER 1977.

79. REQUIRED FY 1978 3 1 1 3 8

80. REQUIRED FY 1979 3 1 1 3 8

NOTE: POST URGENTLY REQUIRES AN ADDITIONAL FSO (08-06) OFFICER FOR
SCS ACTIVITIES.

LOCALS: VISAS SCS PPTGENERAL TOTAL

81. AUTHORIZED 6/30/76 9 4 4 - 17

82. AUTHORIZED 3/3-/77 9 4 4 - 17

83. FILLED 3/31/77 9 4 4 - 17

INCREASE/DECREASE: NONE

84. REQUIRED FY 1978 10 5 5 - 20

85. REQUIRED FY 1979 10 5 5 - 20

INCREASE/DECREASE: POST URGENTLY REQUIRES THREE ADDITIONAL LOCAL
POSITIONS: ONE NIV DOCUMENTS CHECKER/RECEPTIONIST FOR THE VISA
UNIT; A PROTECTION/SOCIAL SECURITY CLERK AND A PPT/RECEPTIONIST
CLERK FOR THE PPT/CIT AND SCS UNIT.

JUSTIFICATION: THE OVERALL CONSULAR WORKLOAD AT THIS POST
INCREASES ON AN AVERAGE OF 12# PER YEAR AS REFLECTED IN A COMPARISON
OF SERVICES PERFORMED FOR FY-1969 AND FY-1976. DURING
THE 8-YEAR PERIOD VISA ISSUANCE HAS INCREASED OVER 100#; PASSPORT
ISSUANCE OVER 400#; NOTARIAL SERVICES OVER 100#; REGISTRATION OF
BIRTHS OVER 400#; WELFARE AND PROTECTION CASES OVER 150#; AND
NUMBERS OF CHECKS DISTRIBUTED ALMOST 300#. DESPITE THIS

CONSIDERABLE INCREASE IN SERVICES, THE CONSULAR SECTION HAS BEEN AUGMENTED BY ONLY ONE FSL CLERICAL POSITION SINCE FY-1969. ALLOCATION OF ADDITIONAL PERSONNEL CAN NO LONGER BE DEFERRED. AS A MINIMUM REQUIREMENT FOR INSURING ADEQUATE SERVICES TO AMERICAN CITIZENS AND THE ISRAELI PUBLIC, THE SECTION URGENTLY REQUIRES A PROTECTION OFFICER (FSO-6 LEVEL) AND 3 LOCAL CLERICAL POSITIONS AS DESCRIBED ABOVE.

WITH AN ESTIMATED 45,000 RESIDENT US CITIZENS AND OVER A QUARTER OF A MILLION VISITORS FROM THE US ANNUALLY, REQUESTS FOR ASSISTANCE FOR DESTITUTE OR DISTRESSED US CITIZENS HAVE INCREASED TO A POINT WHERE THE CHIEF OF THE CIT/PPT AND SCS UNIT NOW DEVOTES OVER 80% UNCLASSIFIED

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OF HERE TIME TO PROTECTION ACTIVITIES. IN VIEW OF THE UNUSUALLY HIGH CONGRESSIONAL INTEREST IN THE QUALITY OF PROTECTION AFFORDED US CITIZENS IN ISRAEL, THE POST CONSIDERS IT IMPERATIVE THAT A JUNIOR OFFICER PROTECTION POSITION BE AUTHORIZED. TO THE EXTENT POSSIBLE THE NEW POSITION WOULD ALSO BE USED TO SUPPORT A VISA FRAUD PROGRAM PERMITTING MORE EXTENSIVE OUTSIDE INVESTIGATIONS OF SUPPORTING NIV DOCUMENTATION. THE 3 LOCAL POSITIONS REQUESTED ARE A MINIMUM REQUIREMENT TO MEET A LONG-DEFERRED NEED TO ADJUST STAFFING TO THE INCREASED WORKLOAD LEVEL.

((IN THE ABOVE, THE "%"SYMBOL IS USED TO INDICATE "PERCENT"))

7. SCHEDULE VI - FEDERAL BENEFITS, FRAUD, ETC.

GEOGRAPHIC BUREAU: NEA

COUNTRY AND POST: ISRAEL, TEL AVIV

A. NUMBER OF SSA REIMBURSED:

AMERICAN.....0 LOCAL.....1

HOURS WORKED BY OCCUPANTS OF THESE POSITIONS ON WORK OTHER THAN FEDERAL BENEFITS:

AMERICAN.....0 LOCAL.....600 (CLASIM REPRESENTATIVE WILL NOT ASSIST IN PRESENT FISCAL YEAR AS CLAIMS REPRESENTATIVE POSITION ESTABLISHED NOVEMBER 1976.)

HOURS WORKED BY REGULAR (NOREIMBURSED) CONSULAR EMPLOYEES ON FEDERAL BENEFITS:

AMERICAN.....150 LOCAL.....850

B. FRAUD INVESTIGATIONS:

OUTSIDE INVESTIGATIONS:

1. NOT DONE
2. DONE BY SY
3. DONE BY CONSULAR SECTION XX
 - A. SPECIAL FRAUD UNIT OR
 - B. REGULAR PERSONNEL XX

IF DONE BY CONSULAR SECTION, MAN-HOURS FOR:

AMERICAN.....5 LOCAL.....90

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ACTION SCA-01

INFO OCT-01 NEA-10 ISO-00 VOE-00 SCS-05 PPTE-00 SIG-02
MMO-04 /023 W

-----191021Z 082218 /10/73

R 171036Z MAY 77
FM AMEMBASSY TEL AVIV
TO SECSTATE WASHDC 6191

UNCLAS SECTION 3 OF 3 TEL AVIV 03481

C O R R E C T E D C O P Y FOR MRN /SECTION 3 OF 3 ADDED/

FOR: SCA, VO, SCS, PPT, NEA

VISA APPLICATIONS..... 20 RATE OF INCREASE 10PCT
PPT APPLICATIONS..... 0 RATE OF INCREASE/DECREASE... 0
DONE FOR INS..... 30 RATE OF INCREASE..... 10PCT
OF CASES INVESTIGATED, WHAT PERCENT FINALLY ISSUED:
VISAS 75PCT
PPT..... 0

C. U.S. CITIZENS IN JAIL 3/31/77.....3

D. SERVICES FOR INS:

1. NUMBER OF RE-ENTRY PERMIT EXTENSIONS: 140

2. NUMBER OF I-151 CARDS SURRENDERED: 40

3. I-151 CARD INTERVIEWS - LOST OR STOLEN: 25

E. LOSS OF NATIONALITY CASES: 1,140

1,140 POTENTIAL LOSS OF NATIONALITY CASES WERE PROCESSED AT THIS
POST FOR CITIZENS WHO SERVED IN THE ISRAELI ARMY, OBTAINED VOLUNTARY
NATURALIZATION IN ISRAEL, WORKED FOR THE ISRAELI GOVERNMENT, ESTAB-
LISHED A PERMANENT RESIDENCE IN ISRAEL WITHIN 5 YEARS FROM THE DATE
OF NATURALIZATION OR RENOUNCED THEIR US NATIONALITY. OF THIS NUMBER
THE EMBASSY DETERMINED THAT 960 CITIZENS DID NOT EXPATRIATE THEM-
SELVES. OF THE BALANCE OF 180 CASES WHICH WERE REFERRED TO THE
DEPARTMENT FOR AN ADVISORY OPINION, THE DEPARTMENT INFORMED THE
EMBASSY THAT IN 171 CASES THE EVIDENCE OF RECORD WAS INSUFFICIENT
TO SUSTAIN A HOLDING OF LOSS OF NATIONALITY. ACCORDINGLY, ONLY 9
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PERSONS LOST THEIR US NATIONALITY.

F. FOUND PASSPORT CASES PROCESSED: DURING THE PERIOD APRIL 1,

1976, UNTIL MARCH 31, 1977, THE EMBASSY ISSUED 182 PASSPORTS TO REPLACE PASSPORTS THAT HAD BEEN REPORTED LOST OR STOLEN. DURING THAT PERIOD 49 PASSPORTS PREVIOUSLY REPORTED LOST OR STOLEN WERE RECOVERED.

G. CONSULAR AGENT PERFORMED APPROXIMATELY 2 PCT OF POSTS TOTAL CONSULAR WORKLOAD, PRIMARILY NOTARIAL AND PROTECTION.

H. CONSULAR STAFFING PATTERN, TEL AVIV

TITLE	AUTHORIZED GRADE
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CITIZENSHIP/PASSPORT AND SPECIAL CONSULAR SERVICES (INCLUDES FEDERAL BENEFITS)

CONSULAR OFFICER	FSSO-2
CONSULAR OFFICER	FSO-6
CONSULAR SPECIALIST	FSL-1
SENIOR SPECIALIST	FSL-3
FBU CLAIMS REPRESENTATIVE	FSL-3
SENIOR CONSULAR ASSISTANT	FSL-4
CONSULAR ASSISTANT	FSL-4
CONSULAR ASSISTANT	FSL-5
CONSULAR CLERK	FSL-7
CONSULAR CLERK	FSL-7

IMMIGRANT AND NONIMMIGRANT VISAS

CONSULAR OFFICER	FSO-5
CONSULAR OFFICER	FSO-7
SENIOR VISA SPECIALIST (SENIOR	
CONSULAR ASSISTANT)	FSL-1
ASSISTANT, LEVEL II	FSL-3
ASSISTANT VISA SPECIALIST, LEVEL II	FSL-3
ASSISTANT, LEVEL III	FSL-4
SENIOR VISA CLERK	FSL-5
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SENIOR VISA CLERK	FSL-5
SENIOR VISA CLERK	FSL-5
CLERK, LEVEL I	FSL-6
CLERK, LEVEL II	FSL-7
CLERK, LEVEL II	FSL-7

GENERAL

CONSULAR OFFICER	FSO-4
SECRETARY	FSS-8

I. UNIQUE ASPECTS OF TEL AVIV'S CONSULAR OPERATIONS:

THE TEL AVIV CONSULAR DISTRICT HAS AN ESTIMATED 45,000 RESIDENT US CITIZENS AND A QUARTER OF A MILLION US CITIZENS VISITING THE COUNTRY

ANNUALLY. US TOURISM TO ISRAEL WAS UP 35 PCT FY1976 DUE TO A PERCEIVED EASING OF TENSION IN THE MIDDLE EAST. THE LARGE US POPULATION, RESIDENT AND TRANSIENT, GENERATES AN EVER-INCREASING WORKLOAD IN THE CIT/PPT AND SCS UNIT. AS THE GREAT MAJORITY OF THE US RESIDENT POPULATION HOLDS DUAL NATIONALITY, PROCESSING CITIZENSHIP AND PASSPORT CASES REQUIRES PARTICULAR ATTENTION (SEE E ABOVE). AS TOURISTS ABROAD TURN INCREASINGLY TO THEIR EMBASSY FOR ASSISTANCE, THE PHENOMNON MOST AFFECTS HIGH US TOURIST POSTS SUCH AS TEL AVIV. PROTECTION AND WELFARE CASES HAVE INCREASED MARKEDLY AND A FURTHER INCREASE MAY BE EXPECTED.

THE POST RANKS NINTH WORLD-WIDE IN THE NUMBER OF FEDERAL BENEFICIARIES RESIDING OUTSIDE THE U.S. IN DECEMBER 1975 HEW FUNDED A POSITION IN ANTICIPATION OF A CLAIMS REPRESENTATIVE OPERATION WHICH COMMENCED IN NOVEMBER 1976. IN EFFECT, FOR MOST OF CALENDAR YEAR 1976 THE SECTION ENJOYED AN EXTRA POSITION. THE CLAIMS TAKING REPRESENTATIVE WORKLOAD, HOWEVER, HAS PROVEN ALMOST DOUBLE THAT ANTICIPATED AND A CONSULAR CLERK IS NOW REQUIRED TO DEVOTE CONSIDERABLY MORE THAN HALF HER TIME ON FEDERAL BENEFITS ACTIVITIES. IT IS ANTICIPATED BY THE POST AND BY THE REGIONAL SOCIAL SECURITY SUPERVISOR THAT SOCIAL SECURITY WORK ALONE WILL SOON REQUIRE TWO UNCLASSIFIED

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FULL-TIME EMPLOYEES AT THIS POST. THE REQUESTED SCS/SOCIAL SECURITY CLERK POSITION IS URGENTLY NEEDED TO FILL THIS GAP.

DESPITE THE RELATIVELY LOW REFUSAL RATE FOR NIVS, THE ISRAELIS' STRONG EXTENDED FAMILY TIES GENERATE A DISPROPORTIONATE CONGRESSIONAL INTEREST IN THOSE REFUSED, REQUIRING ALLOCATION OF PERSONNEL NOT NORMALLY ASSOCIATED WITH LOW REFUSAL STATISTICS. THE CONTINUING INFLUX OF SOVIET/EASTERN EUROPEAN IMMIGRANTS TO ISRAEL REPRESENTS A SPECIAL BURDEN IN THE NUMBER OF CLEARANCES, CAT. I REFUSALS AND WAIVERS REQUIRED.

APPROXIMATELY ONE-HALF OF ALL VISA APPLICANTS ARE WALK-IN CASES, THE MAJORITY OF WHOM ARE INTERVIEWED. A SPECIAL PROBLEM CONCERNS THE NUMEROUS LANGUAGES IN WHICH NIV INTERVIEWS MUST BE CONDUCTED REQUIRING THE USE OF CLERICAL PERSONNEL AS INTERPRETERS. DUNNIGAN

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Message Attributes

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Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment:
Disposition Date: 01-Jan-1960 12:00:00 am
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Disposition Remarks:
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Film Number: D770175-0974
Format: TEL
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Handling Restrictions: n/a
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ISecure: 1
Legacy Key: link1977/newtext/t19770546/aaaabogd.tel
Line Count: 484
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Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: bd156e91-c288-dd11-92da-001cc4696bcc
Office: ACTION SCA
Original Classification: UNCLASSIFIED
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SAS ID: 2479827
Secure: OPEN
Status: NATIVE
Subject: FY 1979 \"CONSULAR PACKAGE\" REPORT
TAGS: CGEN, APER, ABUD
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/bd156e91-c288-dd11-92da-001cc4696bcc
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